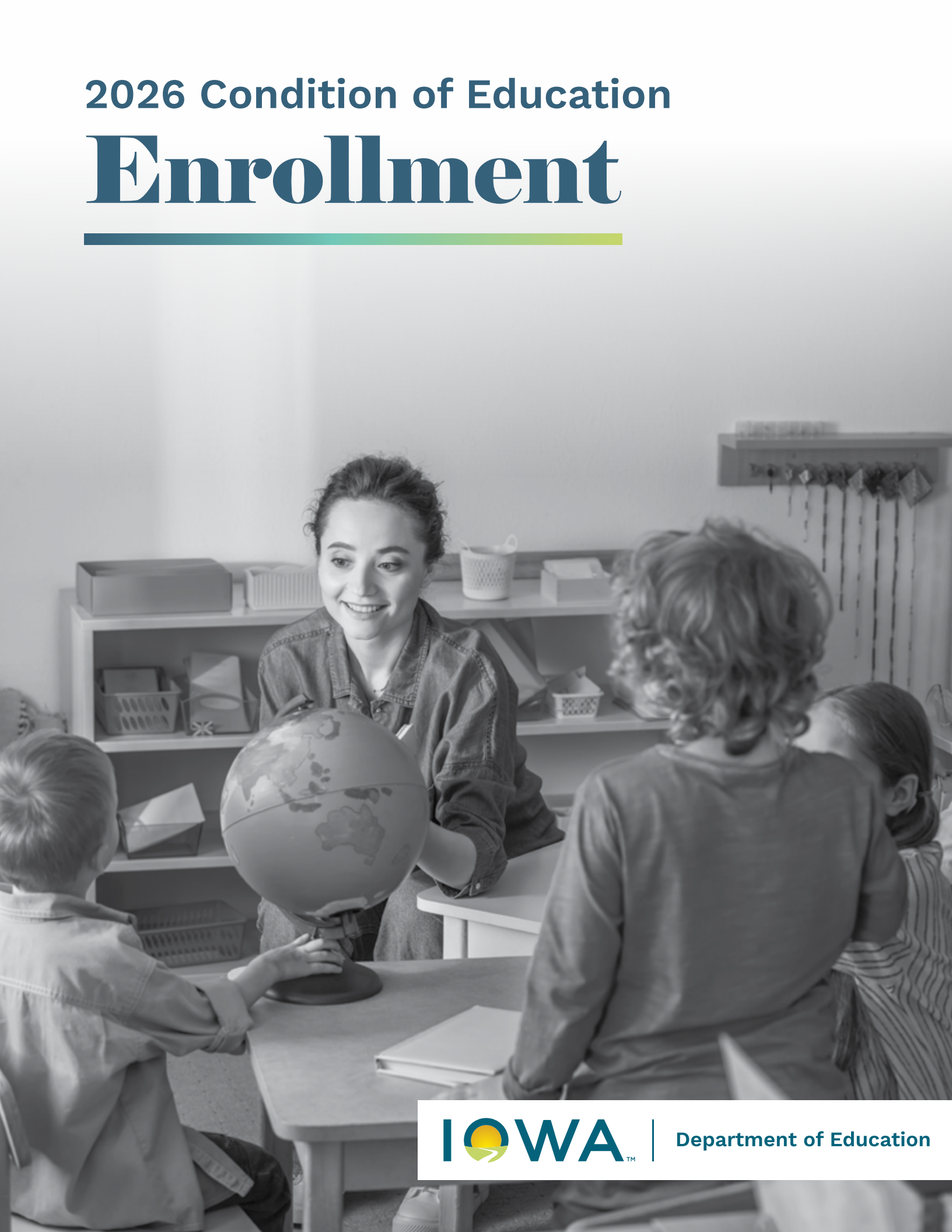
2026 Condition of Education

Enrollment



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ENROLLMENT

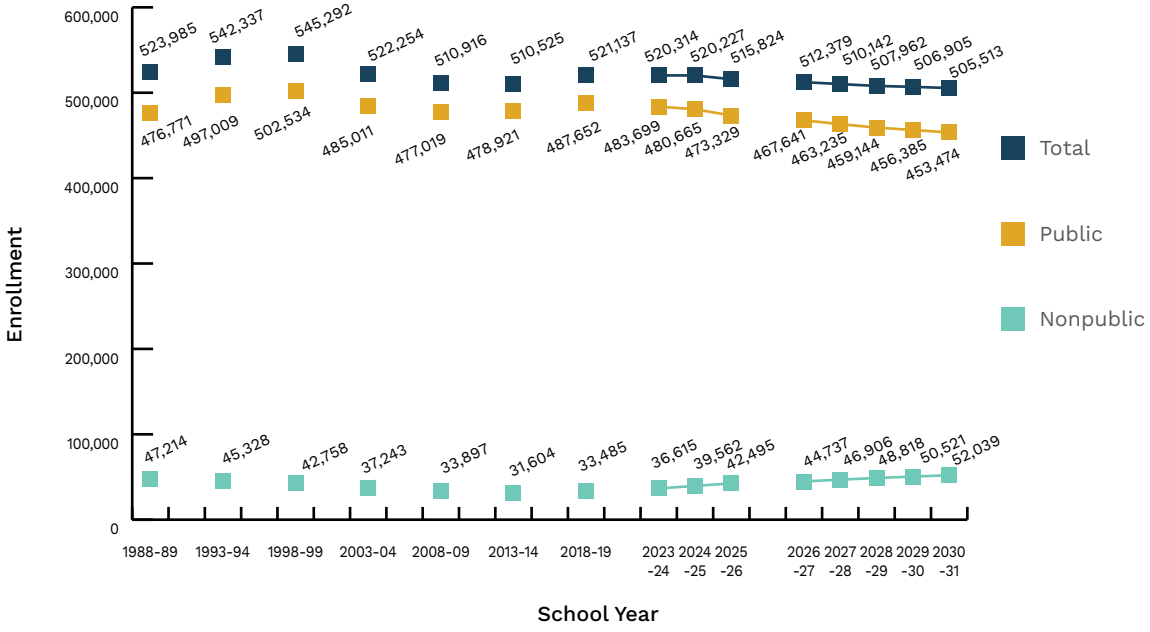
This chapter presents public and nonpublic enrollment trends in Iowa by school district size and area education agency (AEA). This includes data on student characteristics such as race/ethnicity, English learners (EL), students eligible for free or reduced-price lunch and special education enrollment. These data come from the certified enrollment, Student Reporting in Iowa (SRI), the Nonpublic Student Data Collection and Iowa special education records.

Certified enrollment counts are used for the Iowa School Finance Formula calculation and include resident students, supplemental weightings for sharing programs, weighting for EL students, nonpublic school assistance and dual enrollments. Enrollment data by grade and race/ethnicity are reported by the district the student attends.

ENROLLMENT TRENDS AND PROJECTIONS

Combined public and nonpublic enrollment in 2025-26 decreased from 2024-25. Long-term trends show a decline in enrollment from 1997-98 to 2011-12, followed by a steady increase from 2011-12 to 2019-20, with a subsequent decrease after the COVID-19 pandemic. Combined enrollment at public and nonpublic schools is projected to gradually decrease through 2030-31 (Figure 4-1) based on grade-level enrollment and retention patterns and Iowa's birth rate trends.

Figure 4-1: Iowa Public and Nonpublic School K-12 Enrollment 1988-89, 1993-94, 1998-99, 2003-04, 2008-09, 2013-14, 2018-19, 2023-24 to 2025-26, Projected Enrollment 2026-27 to 2030-31



Source: Iowa Department of Education, Bureau of Performance and Analytics.

Table 4-1: Iowa Public School K-12 Certified Enrollment 2024-25 to 2025-26 and Projected Certified Enrollment 2026-27 to 2030-31 by Grade

	Enrollment		Projected Enrollment				
Grade	2024-25	2025-26	2026-27	2027-28	2028-29	2029-30	2030-31
K	36,144	34,919	35,133	35,148	34,756	34,842	34,785
1	34,012	32,935	32,121	32,317	32,332	31,971	32,050
2	34,923	33,895	32,998	32,182	32,380	32,394	32,032
3	36,018	34,810	34,036	33,136	32,317	32,515	32,529
4	35,964	35,981	34,964	34,187	33,283	32,460	32,659
5	36,365	35,943	36,174	35,152	34,371	33,462	32,634
6	36,112	36,290	36,119	36,352	35,325	34,540	33,626
7	36,037	36,297	36,648	36,476	36,711	35,673	34,880
8	36,328	36,084	36,465	36,818	36,644	36,881	35,839
9	38,736	37,386	37,459	37,855	38,221	38,041	38,286
10	38,921	38,266	37,002	37,074	37,466	37,828	37,650
11	39,102	38,149	37,432	36,195	36,266	36,649	37,004
12	39,221	39,572	38,429	37,707	36,462	36,533	36,919
PKIEP	2,783	2,804	2,660	2,635	2,612	2,596	2,579
State	480,665	473,329	467,641	463,235	459,144	456,385	453,474

Source: Iowa Department of Education, Bureau of Performance and Analytics.
Note: PKIEP: Prekindergarten individualized education programs.
Figures may not total due to rounding.

Table 4-2: Iowa Nonpublic School K-12 Enrollment 2024-25 to 2025-26 and Projected Enrollment 2026-27 to 2030-31 by Grade

	Enrollment		Projected Enrollment				
Grade	2024-25	2025-26	2026-27	2027-28	2028-29	2029-30	2030-31
K	4,224	4,424	4,075	4,076	4,031	4,041	4,034
1	3,825	4,030	4,303	3,963	3,965	3,920	3,930
2	3,507	3,967	4,200	4,484	4,130	4,132	4,085
3	3,596	3,698	4,164	4,408	4,706	4,334	4,336
4	3,528	3,752	3,851	4,335	4,590	4,900	4,513
5	3,366	3,698	3,894	3,997	4,500	4,764	5,086
6	3,287	3,491	3,778	3,979	4,083	4,597	4,867
7	3,036	3,201	3,362	3,639	3,832	3,933	4,428
8	2,751	3,088	3,296	3,462	3,747	3,946	4,050
9	2,304	2,494	2,631	2,808	2,949	3,192	3,362
10	2,128	2,385	2,585	2,727	2,911	3,058	3,309
11	2,024	2,183	2,409	2,611	2,754	2,940	3,088
12	1,986	2,084	2,190	2,417	2,620	2,764	2,950
Total	**39,562**	**42,495**	**44,737**	**46,906**	**48,818**	**50,521**	**52,039**

Source: Iowa Department of Education, Bureau of Performance and Analytics.

K-12 ENROLLMENT BY DISTRICT SIZE CATEGORY

In 2000-01, more than two-thirds (69.0%) of Iowa public school districts had fewer than 1,000 students enrolled, serving 28.2% of K-12 students. As of 2025-26, just over two-thirds (66.8%) of districts had fewer than 1,000 students and served 23.7% of K-12 public school students (Table 4-3).

Table 4-3: Iowa Public School Districts and K-12 Students by Enrollment Size 2000-01, 2024-25 and 2025-26

Enrollment Category	2000-01				2024-25				2025-26			
	Districts		Students		Districts		Students		Districts		Students	
	N	%	N	%	N	%	N	%	N	%	N	%
Under 300	38	10.2	8,176	1.7	40	12.3	8,871	1.8	40	12.3	8,627	1.8
300-599	116	31.0	52,162	10.6	103	31.7	47,176	9.8	105	32.3	47,616	10.1
600-999	104	27.8	78,916	16.0	72	22.2	55,824	11.6	72	22.2	55,802	11.8
1,000-2,499	83	22.2	126,118	25.5	73	22.5	106,200	22.1	71	21.8	102,179	21.6
2,500-7,499	24	6.4	96,410	19.5	26	8.0	108,607	22.6	26	8.0	107,281	22.7
7,500+	9	2.4	132,509	26.8	11	3.4	153,986	32.0	11	3.4	151,825	32.1
State	374	100.0	494,291	100.0	325	100.0	480,665	100.0	325	100.0	473,329	100.0

Source: Iowa Department of Education, Bureau of Performance and Analytics, Certified Enrollment.
Note: Figures may not total due to rounding.

OPEN ENROLLMENT

The Open Enrollment Act (Iowa Code §282.18) of 1989-90 states, "It is the goal of the general assembly to permit a wide range of educational choices for children enrolled in schools in this state and to maximize ability to use those choices..., [To] maximize parental choice and access to educational opportunities which are not available to children because of where they live." The percentage of students taking advantage of the Open Enrollment Act in 2025-26 increased from the previous year, with 9.4% of students open enrolling (Table 4-4). The largest (7,500+) and smallest (under 300) enrollment categories in 2024-25 and 2025-26 had more students open enrolling out than open enrolling in. In 2025-26, the 300-599 enrollment category experienced the largest net gain of students from the open enrollment legislation (Table 4-5).

Table 4-4: Number and Percent of Iowa Public School K-12 Open Enrolled Out Students 1990-91, 1995-96, 2000-01, 2005-06, 2010-11, 2015-16, 2020-21 to 2025-26

School Year	Certified Enrollment	# Open Enrolled Out	% Open Enrolled Out
1990-91	483,399	2,757	0.6
1995-96	504,505	12,502	2.5
2000-01	494,291	18,554	3.8
2005-06	483,105	23,155	4.8
2010-11	473,493	25,831	5.5
2015-16	483,451	30,463	6.3
2020-21	484,159	35,227	7.3
2021-22	485,630	36,412	7.5
2022-23	486,476	38,965	8.0
2023-24	483,699	41,501	8.6
2024-25	480,665	43,188	9.0
2025-26	473,329	44,557	9.4

Source: Iowa Department of Education, Bureau of Performance and Analytics, Certified Enrollment.

Table 4-5: Open Enrollment in Iowa Public Schools by Enrollment Size, 2000-01, 2024-25 and 2025-26

		Enrollment Category							
		Under 300	300-599	600-999	1,000-2,499	2,500-7,499	7,500+	Public Charter Schools	State
2000-01	Total Number of Districts	38	116	104	83	24	9	0	374
	Number of Students	8,176	52,162	78,916	126,118	96,410	132,509	0	494,291
	Number of Students Open in	398.0	3,366.6	4,177.9	5,295.4	3,571.6	1,625.4	0.0	18,434.9
	Number of Students Open Out	1,036.2	3,499.3	3,742.3	3,955.6	3,141.0	3,179.5	0.0	18,553.9
	Net Gains/Losses	-638.2	-132.7	435.6	1,339.8	430.6	-1,554.1	0.0	
	Number of Districts with Gains	6	47	49	53	13	0	0	168
	Number of Districts with Losses	30	65	54	30	11	9	0	199
	Number of Districts with No Gain/Loss	2	4	1	0	0	0	0	7
2024-25	Total Number of Districts	40	103	72	73	26	11	7	332
	Number of Students	8,871.4	47,176.3	55,824.0	106,200.1	108,607.4	153,986.2	0.0	480,665.4
	Number of Students Open in	1,571.0	10,171.4	8,004.3	10,534.5	8,781.8	3,525.9	804.0	43,187.9*
	Number of Students Open Out	2,500.0	6,915.3	5,988.1	8,858.3	8,320.9	10,810.3	0.0	43,187.9*
	Net Gains/Losses	-929.0	3,256.1	2,016.2	1,676.2	460.9	-7,284.4	804.0	0.0
	Number of Districts with Gains	9	51	37	37	15	2	4	155
	Number of Districts with Losses	31	52	35	36	11	9	0	174
	Number of Districts with No Gain/Loss	0	0	0	0	0	0	0	0
2025-26	Total Number of Districts	40	105	72	71	26	11	10	335
	Number of Students	8,627.3	47,615.7	55,802.2	102,178.9	107,280.7	151,824.6	0.0	473,329.4
	Number of Students Open in	1,579.3	10,454.9	8,823.8	10,010.0	8,844.3	3,462.2	1,593.0	44,767.5*
	Number of Students Open Out	2,400.0	7,233.5	6,214.5	8,729.3	8,411.0	11,779.2	0.0	44,767.5*
	Net Gains/Losses	-820.7	3,221.4	2,609.3	1,280.7	433.3	-8,317.0	1,593.0	0.0
	Number of Districts with Gains	8	48	39	34	14	2	10	155
	Number of Districts with Losses	31	57	33	37	12	9	0	179
	Number of Districts with No Gain/Loss	1	0	0	0	0	0	0	1

Source: Iowa Department of Education, Bureau of Performance and Analytics, Certified Enrollment.
Note: Figures may not total due to rounding.
* For the purposes of this table, enrollment for charter schools embedded within a school district are considered open enrolled out to the charter school which differs from the calculations in Certified Enrollment where the charter school is considered a part of the district. Therefore, the overall Open In and Open Out enrollment totals for 2024-25 and 2025-26 in this table differ from the statewide totals published in the Certified Enrollment spreadsheets as well as the value in Table 4-4.

ENROLLMENT BY RACE AND ETHNICITY

Students of color, including students with a reported ethnicity of Hispanic/Latino and/or reported race of American Indian or Alaska Native, Asian, Black or African American, Native Hawaiian or Other Pacific Islander, or Two or More Races, represent 30.2% of K-12 students in public schools and 21.3% in nonpublic schools in 2025-26 (Tables 4-6, 4-7 and Figure 4-2). The largest enrollment category (7,500+) had the highest percentage of students of color, at 49.7%, while the two smallest enrollment categories (under 300 and 300-599) had the lowest percentages, each slightly over 10% (Table 4-8).

Table 4-6: Iowa Public School K-12 Enrollment by Race/Ethnicity 2000-01, 2024-25 and 2025-26

	2000-01		2024-25		2025-26	
Race/Ethnicity	Number	Percent	Number	Percent	Number	Percent
All Students of Color	46,250	9.7	140,965	29.6	141,520	30.2
American Indian or Alaska Native	2,447	0.5	1,506	0.3	1,461	0.3
Asian	8,274	1.7	11,907	2.5	11,683	2.5
Black or African American	18,510	3.9	34,739	7.3	35,376	7.6
Hispanic/Latino	17,019	3.6	64,924	13.7	64,625	13.8
Native Hawaiian or Other Pacific Islander	-	-	3,475	0.7	3,541	0.8
Two or More Races	-	-	24,414	5.1	24,834	5.3
White	430,677	90.3	334,494	70.4	326,415	69.8
Total	**476,927**	**100.0**	**475,459**	**100.0**	**467,935**	**100.0**

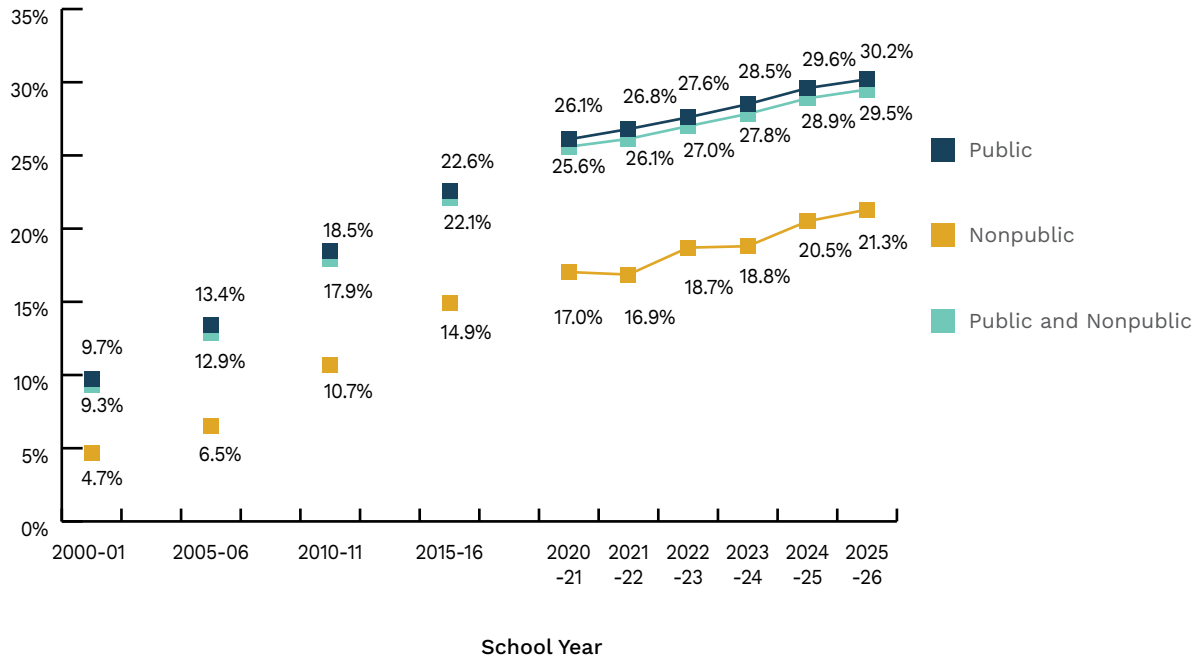
Source: Iowa Department of Education, Bureau of Performance and Analytics, Student Reporting in Iowa.
Note: Student Reporting in Iowa added 'Native Hawaiian or Other Pacific Islander' and 'Two or More Races' to the system beginning in 2009-10.

Table 4-7: Iowa's Nonpublic K-12 Enrollment by Race/Ethnicity 2000-01, 2024-25 and 2025-26

	2000-01		2024-25		2025-26	
Race/Ethnicity	Number	Percent	Number	Percent	Number	Percent
All Students of Color	1,946	4.7	8,126	20.5	9,046	21.3
American Indian or Alaska Native	70	0.2	58	0.1	63	0.1
Asian	563	1.4	1,105	2.8	1,242	2.9
Black or African American	492	1.2	1,722	4.4	2,105	5.0
Hispanic/Latino	821	2.0	3,390	8.6	4,232	10.0
Native Hawaiian or Other Pacific Islander	-	-	108	0.3	125	0.3
Two or More Races	-	-	1,743	4.4	1,279	3.0
White	39,118	95.3	31,436	79.5	33,449	78.7
Total	**41,064**	**100.0**	**39,562**	**100.0**	**42,495**	**100.0**

Source: Iowa Department of Education, Bureau of Performance and Analytics, Student Reporting in Iowa and Nonpublic Student Data Collection.
Note: Student Reporting in Iowa added 'Native Hawaiian or Other Pacific Islander' and 'Two or More Races' to the system beginning in 2009-10.

Figure 4-2: Iowa Public and Nonpublic School Students of Color Enrollment as a Percentage of Total K-12 Enrollment 2000-01, 2005-06, 2010-11, 2015-16, 2020-21 to 2025-26



Source: Iowa Department of Education, Bureau of Performance and Analytics, Student Reporting in Iowa and Nonpublic Student Data Collection.

Table 4-8: Iowa Public School Students of Color Percent Enrollment by Enrollment Category 2000-01, 2024-25 and 2025-26

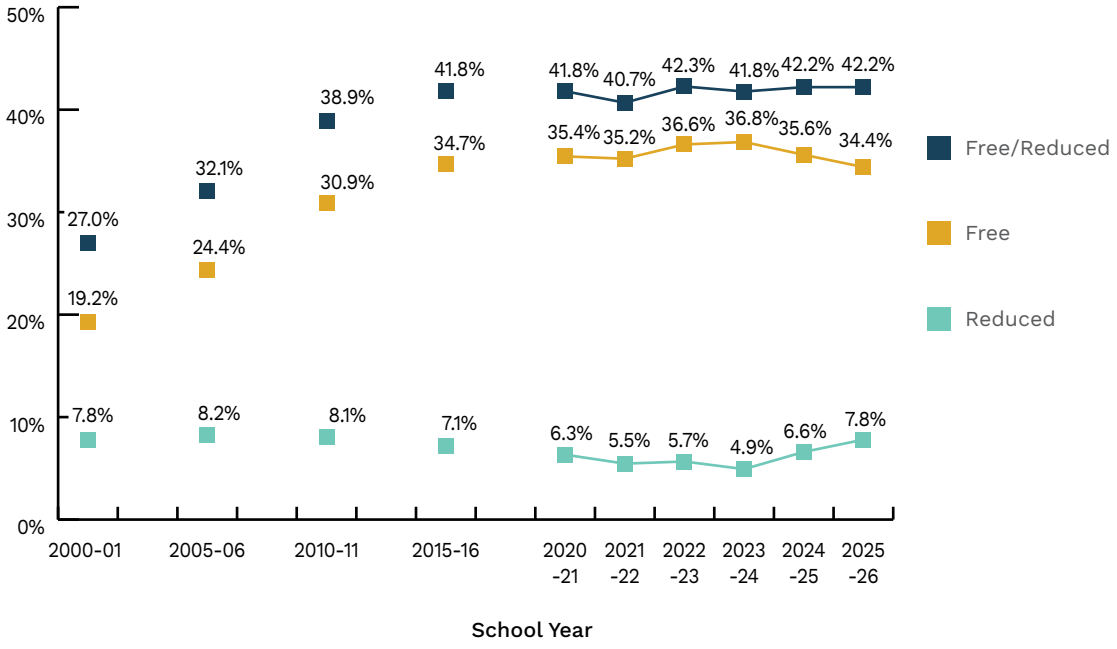
Enrollment Category	2000-01	2024-25	2025-26
Under 300	1.5	10.7	10.8
300-599	2.4	10.5	10.6
600-999	2.6	14.4	15.1
1,000-2,499	5.9	19.6	20.1
2,500-7,499	9.0	32.0	32.6
7,500+	21.7	48.7	49.7
Public Charter Schools	-	42.3	49.7
State	9.7	29.6	30.2

Source: Iowa Department of Education, Bureau of Performance and Analytics, Student Reporting in Iowa and Certified Enrollment.

STUDENTS ELIGIBLE FOR FREE OR REDUCED-PRICE LUNCH

According to the National School Lunch Program, children from families with incomes at or below 130% of the federal poverty level (FPL) are eligible for free lunch, and children from families with incomes between 130% and 185% of the FPL are eligible for reduced-price lunch. In 2025-26, the percent of students eligible for free or reduced-price lunch remained steady at 42.2% (Figure 4-3). Districts in the largest (7,500+) and smallest (Under 300) enrollment categories had the highest percentage of students eligible for free or reduced-price lunch (Table 4-9). Among racial/ethnic groups, Native Hawaiian or Other Pacific Islander and Black or African American students had the highest free or reduced-price lunch eligibility, at 80.6% and 80.2%, respectively (Table 4-10).

Figure 4-3: Percent of Iowa Public School K-12 Students Eligible for Free or Reduced-Price Lunch 2000-01, 2005-06, 2010-11, 2015-16, 2020-21 to 2025-26



Source: Iowa Department of Education, Bureau of Performance and Analytics, Student Reporting in Iowa.

Table 4-9: Iowa Public School K-12 Students Eligible for Free or Reduced-Price Lunch by Enrollment Category 2000-01, 2024-25 and 2025-26

	2000-01			2024-25			2025-26		
Enrollment Category	K-12 (BEDS) Enrollment	# Free/ Reduced Eligible	% Free/ Reduced Eligible	K-12 (BEDS) Enrollment	# Free/ Reduced Eligible	% Free/ Reduced Eligible	K-12 (BEDS) Enrollment	# Free/ Reduced Eligible	% Free/ Reduced Eligible
Under 300	6,711	2,256	33.6	6,951	3,269	47.0	6,795	3,113	45.8
300-599	50,933	13,511	26.5	50,214	18,446	36.7	50,580	18,362	36.3
600-999	77,327	17,966	23.2	57,556	21,164	36.8	58,111	20,767	35.7
1,000-2,499	122,830	29,876	24.3	106,520	40,231	37.8	102,018	38,750	38.0
2,500-7,499	93,322	21,433	23.0	108,226	39,189	36.2	106,858	39,825	37.3
7,500+	125,804	43,874	34.9	145,188	77,959	53.7	141,979	76,145	53.6
Public Charter Schools	-	-	-	804	392	48.8	1,594	529	33.2
State	476,927	128,916	27.0	475,459	200,650	42.2	467,935	197,491	42.2

Source: Iowa Department of Education, Bureau of Performance and Analytics, Student Reporting in Iowa and Certified Enrollment.

Table 4-10: Iowa Public School K-12 Students Eligible for Free or Reduced-Price Lunch by Race/Ethnicity 2010-11, 2024-25 and 2025-26

	2010-11			2024-25			2025-26		
Race/ Ethnicity	K-12 (BEDS) Enrollment	# Free/ Reduced Eligible	% Free/ Reduced Eligible	K-12 (BEDS) Enrollment	# Free/ Reduced Eligible	% Free/ Reduced Eligible	K-12 (BEDS) Enrollment	# Free/ Reduced Eligible	% Free/ Reduced Eligible
American Indian or Alaska Native	2,279	1,402	61.5	1,506	1,033	68.6	1,461	990	67.8
Asian	9,486	3,543	37.3	11,907	5,508	46.3	11,683	5,498	47.1
Black or African American	24,066	19,247	80.0	34,739	27,646	79.6	35,376	28,376	80.2
Hispanic/ Latino	39,678	30,311	76.4	64,924	45,687	70.4	64,625	45,006	69.6
Native Hawaiian or Other Pacific Islander	660	431	65.3	3,475	2,771	79.7	3,541	2,853	80.6
Two or More Races	10,343	6,174	59.7	24,414	13,985	57.3	24,834	14,140	56.9
White	382,177	121,174	31.7	334,494	104,020	31.1	326,415	100,628	30.8
Total	**468,689**	**182,282**	**38.9**	**475,459**	**200,650**	**42.2**	**467,935**	**197,491**	**42.2**

Source: Iowa Department of Education, Bureau of Performance and Analytics, Student Reporting in Iowa.

SPECIAL EDUCATION ENROLLMENT

Children requiring special education are “Persons under twenty-one years of age, including children under five years of age, who have a disability in obtaining an education because of a head injury, autism, behavior disorder, or physical, mental, communication, or learning disability, as defined by the rules of the department of education” (Iowa Code §256B.2). Special education weighted enrollment reflects additional funding school districts receive weighted by the level of service model provided to the student. The special education students in Iowa public schools accounted for 13.4% of the total certified enrollment in 2025-26. This continues an upward trend since 2015-16, when the percentage was 11.6 (Table 4-11).

Table 4-11: Iowa Public School Special Education Weighted Enrollment 2000-01, 2005-06, 2010-11, 2015-16, 2020-21 to 2025-26

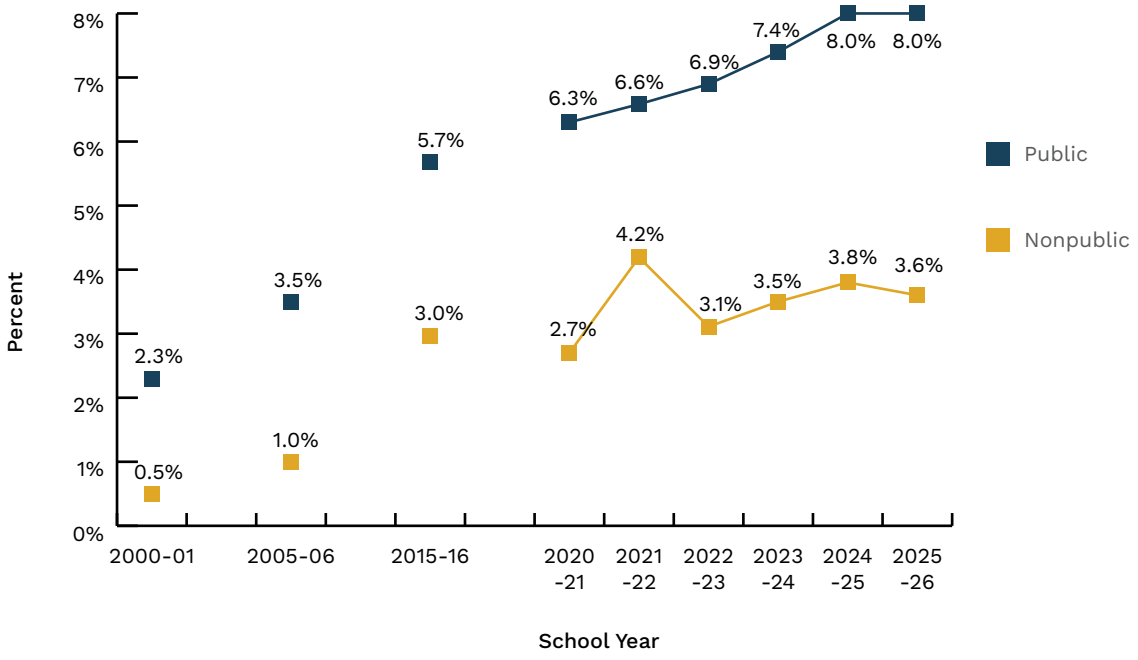
School Year	Special Education Weighted Enrollment	Certified Enrollment	Special Education Enrollment Percent
2000-01	63,392	494,291	12.8
2005-06	64,350	483,105	13.3
2010-11	60,223	473,493	12.7
2015-16	56,039	483,451	11.6
2020-21	60,342	484,159	12.5
2021-22	61,193	485,630	12.6
2022-23	62,228	486,476	12.8
2023-24	62,709	483,699	13.0
2024-25	63,056	480,665	13.1
2025-26	63,286	473,329	13.4

Source: Iowa Department of Education, Bureau of Performance and Analytics, Certified Enrollment; Special Education Division, Last Friday of October Special Education Weighted Enrollment Files.

ENROLLMENT OF ENGLISH LEARNERS

K-12 English learner (EL) students accounted for 8.0% of public school and 3.6% of nonpublic school enrollment in 2025-26 (Figure 4-4). The majority of EL students spoke Spanish as their primary language (61.3% in 2025-26), although a wide variety of languages are represented (Table 4-12). Larger school districts had more weighted EL students than smaller districts in all years presented in Table 4-13 (2000-01, 2024-25 and 2025-26). Through the 2020-21 school year, an EL student was eligible for a 0.22 weighted funding for a period not exceeding five years (Iowa Code §280.4). With the passage of House File 605 in the 2021 legislative session, starting with the 2021-22 school year, EL weighted funding differs based on the student's level of English language proficiency. "Intensive" students (those who score a level 1 or "emerging" on the ELPA21 assessment) are eligible for 0.26 weighted funding, while "intermediate" students (those who score a level 2 or "progressing" on the ELPA21 assessment) are eligible for 0.21 weighted funding.

Figure 4-4: Percent of Iowa Public and Nonpublic School K-12 Students who are English Learners 2000-01, 2005-06, 2015-16, 2020-21 to 2025-26



Source: Iowa Department of Education, Bureau of Performance and Analytics, Student Reporting in Iowa and Nonpublic Student Data Collection.

Table 4-12: Iowa's Public and Nonpublic K-12 English Learners' Primary Language 2000-01, 2024-25 and 2025-26

Language	2000-01	2024-25	2025-26
Spanish; Castilian	7,014	24,536	23,806
Swahili	-	1,892	2,005
Arabic	81	1,350	1,432
French	-	1,127	1,211
Marshallese	-	782	760
Pohnpeian	-	731	732
Karen languages	-	803	705
Chuukese	-	659	648
Tigrinya	-	419	467
Burmese	-	519	457
Haitian; Haitian Creole	-	334	437
Vietnamese	766	479	410
Nilo-Saharan languages	-	357	339
Creoles and pidgins, English based	-	305	336
Kinyarwanda	-	265	316
Bosnian	363	340	295
Somali	-	288	262
Pushto; Pashto	-	203	253
Nepali	-	241	228
Chinese	80	234	212
Persian	-	179	206
Portuguese	-	197	199
Dinka	-	163	182
Ukrainian	-	173	154
Indo-European languages	-	145	137
Lao	409	133	119
Oromo	-	113	115
Telugu	-	118	112
Creoles and pidgins, French-based	-	104	108

Table 4-12: Iowa's Public and Nonpublic K-12 English Learners' Primary Language 2000-01, 2024-25 and 2025-26 | Continued

Language	2000-01	2024-25	2025-26
Amharic	-	106	107
Lingala	-	93	102
Rundi	-	106	95
Russian	65	120	90
German	153	114	89
Ewe	-	77	84
Gujarati	-	83	78
Mayan languages	-	88	78
Hindi	-	96	76
Urdu	-	86	73
Tamil	-	66	60
Filipino; Pilipino	-	-	58
Hmong; Mong	-	60	53
Sino-Tibetan languages	-	57	53
Korean	76	-	-
Other	2,257	1,243	1,114
Total	**11,264**	**39,584**	**38,853**

Source: Iowa Department of Education, Bureau of Performance and Analytics, Student Reporting in Iowa and Nonpublic Student Data Collection.
Note: Languages with fewer than 50 students are included in Other.

Table 4-13: Iowa Public School K-12 Weighted English Learners by Enrollment Size 2000-01, 2024-25 and 2025-26

	2000-01		2024-25		2025-26	
Enrollment Category	K-12 Enrollment	# Weighted EL	K-12 Enrollment	# Weighted EL	K-12 Enrollment	# Weighted EL
Under 300	8,176	23	8,871	113	8,627	125
300-599	52,162	237	47,176	598	47,616	574
600-999	78,916	530	55,824	1,855	55,802	1,796
1,000-2,499	126,118	1,848	106,200	4,656	102,179	4,313
2,500-7,499	96,410	1,348	108,607	6,411	107,281	6,369
7,500+	132,509	4,165	153,986	16,324	151,825	16,577
State	494,291	8,151	480,665	29,957	473,329	29,755

Source: Iowa Department of Education, Bureau of Performance and Analytics, Certified Enrollment and Student Reporting in Iowa.
Note: Figures may not total due to rounding.



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