

IN THE IOWA ADMINISTRATIVE HEARINGS DIVISION
CENTRAL PANEL BUREAU

In re: Bryce Brabham, a student, by)	
)	
Troy Brabham)	Case No. 26DOE0016
)	DOE Admin Doc. No. 5244
)	
Appellant,)	
)	
v.)	PROPOSED DECISION
)	
Exira-Elk Horn-Kimballton)	
Community School District,)	
)	
Respondent.)	

This matter was heard by telephone conference call April 14, 2026, by Laura Jontz, administrative law judge with the Iowa Department of Inspections, Appeals, and Licensing.

Troy Brabham, the father of Bryce Brabham, appeared at the telephone hearing. Bryce Brabham also appeared. Attorney Jazmine Polk appeared for the Exira-Elk Horn-Kimballton Community School District. Superintendent Trevor Miller, secondary principal Erika Van Cleave, and board vice president Terri Harris also appeared. Troy Brabham provided brief testimony.

All exhibits submitted by Troy Brabham and the school district were admitted to the administrative file.

ISSUE

Whether the Exira-Elk Horn-Kimballton Community School District correctly prohibited Bryce Brabham from attending prom.

FINDINGS OF FACT

The above-captioned matter was submitted as an expedited appeal because Exira-Elk Horn-Kimballton’s prom is April 18, 2026.

Bryce Brabham is 19 years old and a student at Exira-Elk Horn Kimballton. Bryce’s father, Troy Brabham, submitted an Affidavit of Appeal Before the State Board of Education on or about March 30, 2026. Troy Brabham signed the Affidavit of Appeal and had it notarized. The Affidavit of Appeal was admitted to the administrative file. Troy Brabham testified he signed the Affidavit of Appeal, and his son did not sign the affidavit. His son, Bryce, is the subject of the administrative matter. Bryce is an adult and is not under a guardianship. (Troy Brabham testimony.)

CONCLUSIONS OF LAW

Appeals of school board decisions are governed by Iowa Code chapter 290. Section 290.1 specifies:

[a]n affected pupil, or the parent or guardian of an affected pupil who is a minor, who is aggrieved by a decision or order of the board of directors of a school corporation in a matter of law or fact . . . may, within thirty days after the rendition of the decision or the making of the order, appeal the decision or order to the state board of education; the basis of the proceedings shall be an affidavit filed with the state board by the party aggrieved within the time for taking the appeal, which affidavit shall set forth any error complained of in a plain and concise manner.

It is undisputed the appeal in the above-captioned matter was filed by Troy Brabham. Troy Brabham is neither the affected pupil nor the parent or guardian of an affected pupil who is a minor. *See* § 290.1. Therefore, the appeal was not properly filed with the state board of directors and must be dismissed.

DECISION

For the foregoing reasons, the above-captioned matter is dismissed.

Dated this 16th day of April, 2026.



Laura Jontz
Administrative Law Judge

cc: Troy Brabham, Appellant, 2035 Littlefield Dr., Exira, IA 50076,
deanobrabham@yahoo.com (By Mail and Email)
Exira-Elk Horn-Kimballton CSD, tmiller@exira-ekh.k12.ia.us (By Email)
Jazmine Polk, Anne Stokely, astokely@ahlerslaw.com, Counsel for Respondent (By AEDMS, Email)
Rebecca Griglione, Rachel Bosovich, DOE, (By AEDMS)

Appeal Rights

Any adversely affected party may appeal a proposed decision to the state board within 20 days after issuance of the proposed decision. Iowa Admin. Code r. 281-6.6(4). An appeal of a proposed decision is initiated by filing a timely notice of appeal with the office of the director. The notice of appeal must be signed by the appealing party or a representative of that party and contain a certificate of service or other evidence of service. 281-6.6(4). The requirements for the notice are found at Iowa Admin. Code r. 281-6.6(4)(a)-(e). Appeal procedures can be found at Iowa Admin. Code r. 281-6.6. The board may affirm, modify, or vacate the decision, or may direct a rehearing before the director or the director's designee. 281-6.6(6).

Case Title: IN RE: B.B. BY TROY BRABHAM, APPELLANT V. EXIRA-ELK
HORN-KIMBALLTON COMMUNITY SCHOOL DISTRICT,
RESPONDENT (5244)
Case Number: 26DOE0016
Type: Proposed Decision

IT IS SO ORDERED.

A handwritten signature in black ink, reading "Laura Jontz". The signature is written in a cursive style with a large, looping initial "L".

Laura Jontz, Administrative Law Judge

BEFORE THE IOWA STATE BOARD OF EDUCATION

<i>In re Attendance of Prom of B.B.,</i>)	
Troy Brabham,)	
)	
Appellant,)	Case No. 26DOE0016
)	DE Admin Doc. No. 5244
vs.)	
)	FINAL DECISION
Exira-Elk Horn-Kimballton Community,)	
School District)	
)	
Respondent.)	

On April 16, 2026, the administrative law judge issued a proposed decision, which affirmed the Respondent’s decision in this matter. The time to appeal the proposed decision has passed, and no appeal was filed. The proposed decision is adopted, as written. Iowa Admin. Code r. 281-6.6(3). PROPOSED DECISION ADOPTED; RESPONDENT’S DECISION AFFIRMED.

This is final agency action in a contested case proceeding.

Any party that disagrees with the Department’s decision may file a petition for judicial review under section 17A.19 of the Iowa Administrative Procedure Act. That provision gives a party who is “aggrieved or adversely affected by agency action” the right to seek judicial review by filing a petition for judicial review in the Iowa District Court for Polk County (home of state government) or in the district court in which the party lives or has its primary office. Any petition for judicial review must be filed within thirty days of this action, or within thirty days of any petition for rehearing being denied or deemed denied.

Dated: May 14, 2026

Iowa State Board of Education, by:

John Robbins, President

CC by certified mail to parties and counsel